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M-13

1 September 1964

MEMORANDUM FOR THE RECORD

SUBJECT: Comments on Memorandum from Mr. Richard B. Freund (ACDA/IR)
Subject: Possible U.K. Participation in CLOUD GAP Field Tests

1. Freund's memorandum (copy attached) reports an inquiry from the British Embassy concerning possible U.K. participation in field tests to be conducted by Project CLOUD GAP (a joint ACDA/DOD project to test certain verification and inspection techniques for arms control). The memorandum is quite vague about the nature of the proposed participation but states that Mr. Foster's initial reaction was favorable and that "there seems to be a consensus in the view that, with certain provisos, limited U.K. participation in CLOUD GAP tests should be invited." The memorandum requests that members of the CLOUD GAP Steering Committee (I am the CIA member) and certain other persons express "concurrence in such an invitation" with certain conditions which tend to limit the extent of U.K. participation; however, the problem of Canadian, Italian, French and German participation is also raised.

2. Because an immediate response to the proposal was requested, I phoned Freund on 31 August and stated that his memorandum had just been received in CIA and I was not able to give him an official CIA response. I did give him my personal views on the proposal as follows:

a. It appears that inviting the UK is a matter for the Committee of Principals or perhaps their deputies to decide rather than the CLOUD GAP Steering Committee.

b. Although I have no objection to U.K. participation as a matter of principle, it seems that CLOUD GAP has not had enough experience in field testing to expose itself to foreigners. The proposed invitation should probably be delayed for a year or so when more experience will have been acquired in planning and actually

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carrying out these field tests. I agreed that:

(1) When and if such participation is invited, it should be for specific projects rather than in a blanket fashion.

(2) The appropriateness of U.K. participation in each test should be examined with respect to classification of defense information and to the question of commercial interests,

(3) U.K. participation should be active rather than solely observational.

(4) Participation of foreign governments other than the U.K. should be delayed until we could evaluate the advantages and disadvantages on the basis of our actual experience with the U.K.

3. Mr. Freund stated that CIA would be the only agency that did not concur with the proposal and that no one else had suggested that the decision should be brought to the attention of the Committee of Principals. He stated that Mr. Foster was about to leave Washington and had hope that full concurrence could be obtained before he left. Freund asked that the official CIA view on the matter be given him as soon as possible.

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4. After discussing this matter with [REDACTED] I called Mr. Freund on 1 September and told him that since no foreign intelligence matter was involved, CIA would not object to a decision by ACMA and DOB to invite the U.K. to participate in selected field tests. I suggested, however, that any invitation to the U.K. to participate in an actual test should be delayed until CLOUD GAP had acquired enough experience to expose itself to foreigners.

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[REDACTED]
Chief, Military-Economic Research, OPR

Enclosure:

ACMA Memo dated 19 Aug '64

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